



# **BUILDING ENVELOPE RETROFIT SOLUTION BOOKLET**

EU Smart Cities Information System





The Smart Cities Information System (SCIS) brings together project developers, cities, institutions, industry and experts from across Europe to exchange data, experience, know-how and to collaborate on the creation of smart cities and an energy-efficient urban environment.

**WHAT IS THE  
SMART CITIES  
INFORMATION  
SYSTEM?**

A summary of the management framework, primarily written for cities. It seeks to reduce the effort, speed up the process, strengthen quality and confidence in outputs, align across disciplines, and generally prepare a city to engage the market to acquire a solution.

**WHAT IS  
A SOLUTION  
BOOKLET?**







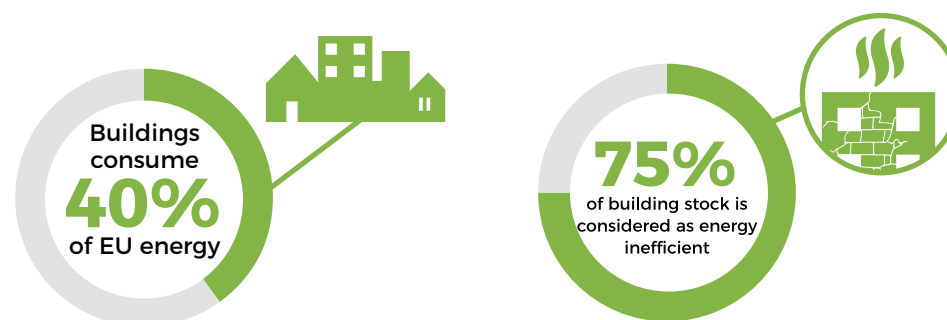
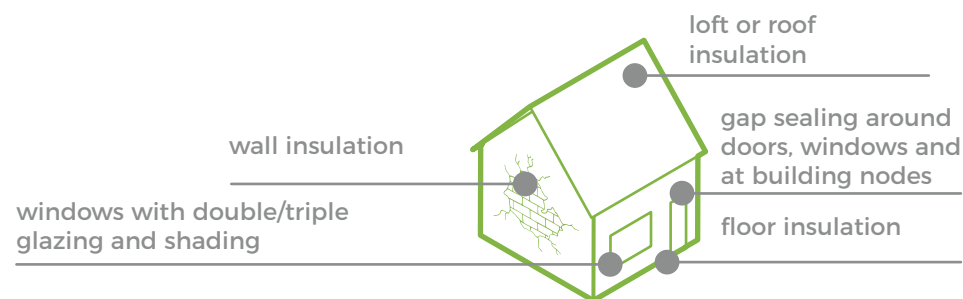
Picture Jesus Cardona

## WHAT & WHY

Buildings are the single largest energy consumer in Europe, accounting for approximately **40% of the EU's energy consumption**. Nearly **35%** of the buildings in Europe are more than **50 years old** and almost **75% of the building stock is considered as non-energy efficient**.

At the same time, the building renovation rate stays rather low, averaging around 1% per year. Increasing this renovation rate can contribute to a more efficient use of energy and the reduction of CO<sub>2</sub> emissions, while improving the indoor thermal comfort.

Various energy retrofit measures can be considered, targeting the **building envelope** on the one hand and the **building's thermal and electrical systems** on the other hand.

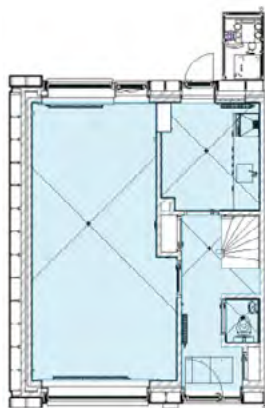


Building envelope retrofit, **reducing the thermal losses** both from **transmission** and from **infiltration**, is a logical and impactful first step. This booklet focusses specifically on envelope retrofit and considers it from a technical, financial, social and governance perspective. Implementation **barriers** as well as the **upscaling potential** will be discussed and illustrated by experiences from different European projects.

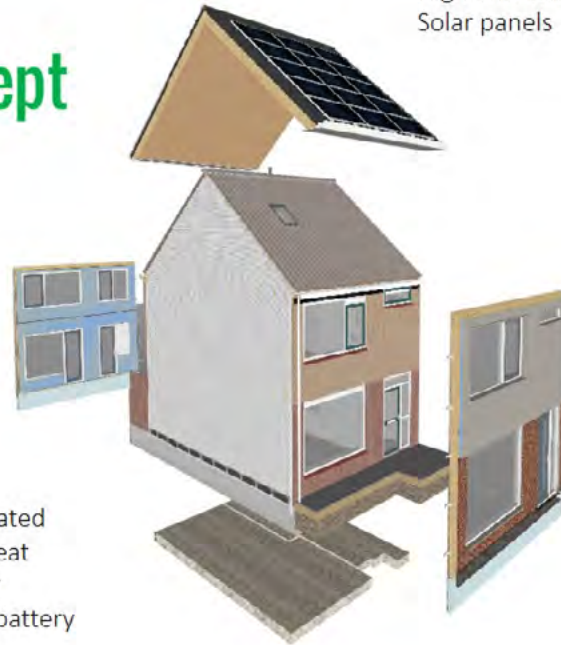


# REnnovates: a EU Horizon2020 project for residential retrofit towards Net Zero Energy Buildings

## The concept



**Energy module**  
Including all energy related elements like: HVAC, heat pump, DHW and water storage, PV converter, battery (storage)



### Insulating envelope (shell)

Pre-fab, 3-day construction period – inhabitants stay in their dwelling  
High end insulating materials (60% energy savings)  
Solar panels



### Smart energy software and a district battery to flexibilize the neighbourhood

Increase flexibility by clustering energy streams on an aggregated level

District impact management through smart ICT control

### Smart energy control per individual house

To increase the agility of energy supply and demand (prosumption)







## CITY CONTEXT

Given the importance of energy retrofit, many EU funded projects have experimented with new techniques and operational procedures, financing schemes, end-user engagement strategies and governance process setups.

From the analysis of a set of nearly **50 building retrofit** demonstrators monitored and documented through the [Smart Cities Information System](#) (SCIS), it appears that half of the retrofit projects realize savings of **50-75%** of the total final energy demand. Some selected examples are shown below.



In **Valladolid**, an intensive building envelope retrofitting plan is deployed to **398 dwellings (24.700 m<sup>2</sup> of conditioned area with 1.000 residents)**, energy demand of these buildings is drastically reduced through the implementation of passive measures on walls, roofs and windows. The energy savings are around 50%.

In **Nottingham**, an intensive retrofitting program is developed in the Sneinton area in order to achieve a low energy district (**23.318 m<sup>2</sup> of conditioned area, 411 dwellings with around 1.600 residents**). The retrofitting intervention focuses on wall and roof insulation, especially on properties that are over 100 years old. The energy savings are around 35%.

A set of envelope related interventions are implemented in **Tepebasi, Turkey** (9.110 m<sup>2</sup>, **57 dwellings for 400 residents**). Through exterior wall insulation, triple glazing and attic insulation, 60% energy savings are achieved.



In **Valencia (Spain)**, **548 dwellings (62.243 m<sup>2</sup> in total)**, including 536 privately owned houses and 12 social

housing units are deeply retrofitted. Roof, facade, glazing and shading measures are implemented beyond national regulation and standard practices.



In **San Sebastian**, **156 residential buildings and 34 commercial buildings** are retrofitted with facade, roof and ground floor insulation and energy efficient window replacement, resulting in 35%

reduction of primary energy consumption (in combination with a district heating network).

In **Florence**, **300 social housing dwellings with 700 residents, totalling 20.000 m<sup>2</sup>** of floor area are retrofitted with envelope insulation, which results in energy savings of around 50% (in combination with a district heating network).





In **Vitoria-Gasteiz**, **312 dwellings (23.110 m<sup>2</sup>)** are retrofitted by insulating the envelope and installing double glazed windows. Additionally, buildings will be connected to a new biomass district heating network to be deployed. This will reduce heating demand by **50%** and **CO<sub>2</sub> emissions by 90%**, while the first monitoring results show the energy savings are up to **60%**.

In **Sonderborg**, similar envelope retrofitting actions are implemented in the demonstration sites which consist of **51 buildings with 815 apartments and 66.181 m<sup>2</sup>** of built area in total. The energy demand before retrofitting varies between **114 and 139 kWh/m<sup>2</sup>/year**, and the energy demand is reduced by 30% on average after retrofitting.



In **Nantes**, both multi-dwelling apartments and individual houses are retrofitted by the implementation of better thermal insulation and the installation of smart devices and renewable energy systems. **5 multi-dwelling apartments (270 dwellings, 18.000 m<sup>2</sup>)** aim to achieve an energy performance target of **80 kWh/m<sup>2</sup>/year (35-68% savings)** depending on the building), whereas **32 individual houses** aim to reduce energy use by 24% in average.

In **Hamburg**, approximately **500 old buildings** in the city's Bergedorf district are targeted within the retrofit campaign, and at least **14** of them have been retrofitted by thermal insulation of the envelope.



In **Nice**, **3 apartment buildings with 133 dwellings** are retrofitted so that the energy consumption is expected to be **60 kWh/m<sup>2</sup>/year** after renovation, where it was **160 kWh/m<sup>2</sup>/year** before renovation.



Envelope retrofit measures are applied in social, public and private housing in Barcelona, Stockholm and Cologne. In **Barcelona**, **207 dwellings (over 14.000 m<sup>2</sup>)** are retrofitted with external wall insulation and efficient shading. Natural gas consumption for space heating is reduced by 30%. In addition, 53% of the monitored dwellings have increased thermal comfort in winter, while there is also a 43% reduction of dissatisfaction due to temperature imbalance.

**6 buildings with a total of 323 apartments** are retrofitted in the area of Valla Torg in **Stockholm**. The refurbishment measures consist of the upgrade of the thermal envelope and many other active measures. Overall, the measures aim at lowering the total energy consumption of the buildings by 60%.

In **Cologne**, a large energy retrofitting project in **16 residential buildings with 687 rented dwellings** is implemented in the Stegerwaldsiedlung neighbourhood. Similar measures are included – envelope insulation and windows replacement. Combined with a few active measures (LED lighting, PV panels), the total final energy saving is up to 61% at the individual building level.





# TECHNICAL SPECIFICATIONS

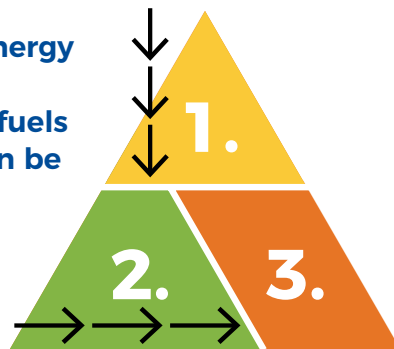


## Description – classification of solutions

### Trias Energetica

The “Trias Energetica” principle describes a logical three step strategy for realising an energy efficient building:

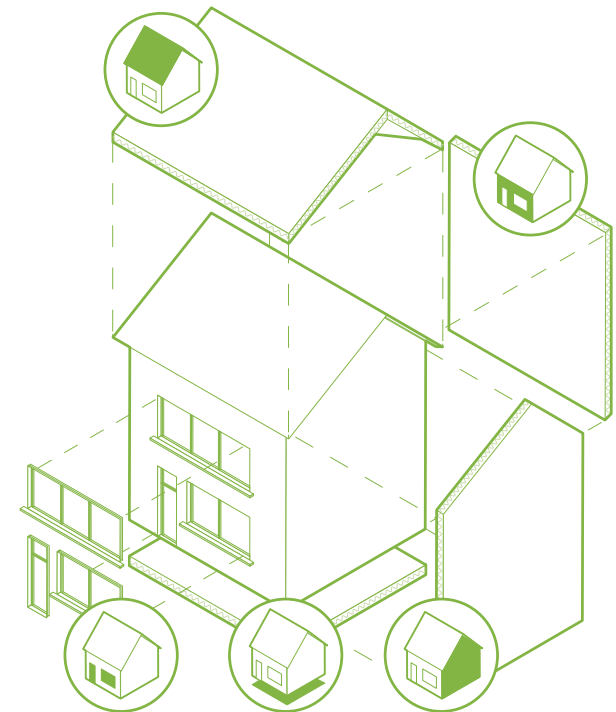
1. Reduce the overall energy demand of the building by measures such as good insulation;
2. With the energy demand being reduced to an acceptable level, the next step is to use as much sustainable energy sources (e.g. solar, wind, geothermal...) as possible to supply the remaining demand;
3. If sustainable energy sources are not available, fossil fuels should only then be used and in the most efficient way possible.



With the concept of the Trias Energetica in mind, realising an energy efficient building should always **start with reducing the heat (or freshness) losses** from the conditioned interior space towards the outdoors. The building envelope is hereby defined as the physical barrier separating the interior spaces from the exterior. It consists of **roofs, walls, floors, windows and doors**. Different retrofit measures can be carried out on both opaque and transparent components of the building. The resulting envelope retrofit can be realised at **component level, dwelling level, building level** and even at an upscaled **district level**.

Adding **insulation material** is the most common measure for **improving the thermal resistance** of opaque parts of the building envelope, and thus **reducing the amount of thermal losses**. The exact insulation measures depend on the type of structure, the type of insulation material, and the location of the insulation material within the structure.

A well-designed insulation addition includes measures to **reduce infiltration losses**. Good execution is key for both, but especially for the latter one.





### The trade-off between the depth of building envelope retrofit and the level of sustainable heat and cold supply.

How much exactly needs to be insulated or to what extent the losses need to be reduced, is to be seen from a system perspective. Sustainable heat (or cold) sources can be available locally and at various temperatures depending on their origin.

In the case where a high temperature **local heat source** is available, a lower insulation level may be a responsible choice. A good example hereof is a **heritage area** where buildings present few possibilities for extra insulation, but where the same area could be serviced by a sustainably sourced, **high temperature district heating network**.

When **waste heat** at low temperature is available, better insulated envelopes combined with floor heating or low temperature radiators could be opted for.

**The balance includes a combination of building level assessments and evaluations at a larger scale, requiring expert advice to lead to the most sustainable approach.**

Local **heat zoning plans** play an important role in settling the outcomes of the said trade-off. Heat zoning plans define the urban areas where **district heating and cooling networks** will be rolled out, with given temperature regimes versus those areas where stand-alone systems such as individual heat pumps will be the standard solution for building installations. In other words, the urban area roadmaps and the individual building roadmaps (see also further) must be compatible with each other. All of this must be considered in the perspective of a decarbonized energy system, phasing out fossil fuel sourced installations.



Read more about district heating and cooling as well as heat zoning plans here:

[smartcities-infosystem.eu/solutions](https://smartcities-infosystem.eu/solutions)





## Thermal performance

**k**

### Thermal conductivity (k-value)

The basic measure of how much heat energy is conducted by any building material, including thermal insulation materials, is thermal conductivity. It is characterised by the lambda ( $\lambda$ ) value, or k value (unit:  $\text{W/m}^2\text{K}$ ). As a rule of thumb, the lower the thermal conductivity the better, since the material conducts less heat energy. 'k' and ' $\lambda$ ' are material characteristics, whereas 'R' and 'U' as discussed below are building component characteristics.

**R**

### Thermal resistance (R-value)

Thermal resistance is the inverse principle of conductivity. The lower the conductivity, the higher the resistance. To compare the relative performance of different thicknesses of materials (and composite building parts consisting of several layers of different materials) implies assessing their thermal resistance (unit:  $\text{m}^2\text{K/W}$ ). Thermal resistance is calculated by dividing the thickness of the material by its thermal conductivity, giving an R value specific to that thickness. As a rule of thumb, the higher the thermal resistance the better, as there is a greater resistance to heat transfer. Resultantly, the thermal resistance can be increased by selecting a material with a lower conductivity and/or by providing a thicker layer of that insulation material. In a composite wall, the thermal resistances of the different layers add up.

**U**

### Thermal transmittance (U-value)

A U-value is a measure of thermal transmittance, or the amount of heat energy that moves through a floor, wall or roof, from the warm (heated) side to the cold side (unit:  $\text{W/m}^2\text{K}$ ). As a rule of thumb, the lower the U-value the better. In this way, U is the inverse of R.

U-value requirements for nZEB in Flanders, Belgium:



**Roofs:**  $U_{\text{roof}} = 0.24 \text{ W/m}^2\text{K}$



**External walls:**  $U_{\text{wall}} = 0.24 \text{ W/m}^2\text{K}$



**Windows (profiles and glazing):**  
 $U_{\text{window}} = 1.5 \text{ W/m}^2\text{K}$  and glass:  $U_{\text{glass}} = 1.0 \text{ W/m}^2\text{K}$



**Doors:**  $U_{\text{door}} = 2.0 \text{ W/m}^2\text{K}$



**Floors:**  $U_{\text{floor}} = 0.24 \text{ W/m}^2\text{K}$

U-value requirements for renovated buildings in Sweden:



**Roofs:**  $U_{\text{roof}} = 0.13 \text{ W/m}^2\text{K}$



**External walls:**  $U_{\text{wall}} = 0.18 \text{ W/m}^2\text{K}$



**Windows (profiles and glazing):**  
 $U_{\text{window}} = 1.3 \text{ W/m}^2\text{K}$



**Doors:**  $U_{\text{door}} = 1.3 \text{ W/m}^2\text{K}$



**Floors:**  $U_{\text{floor}} = 0.15 \text{ W/m}^2\text{K}$



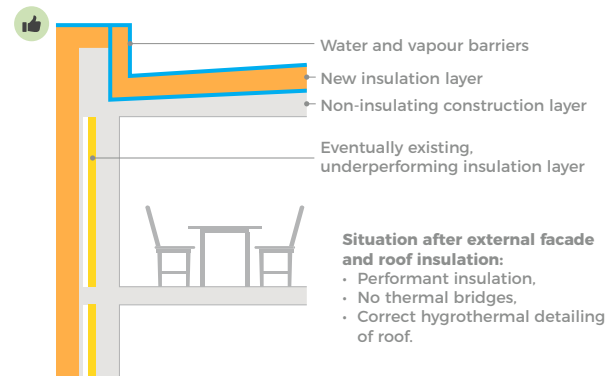
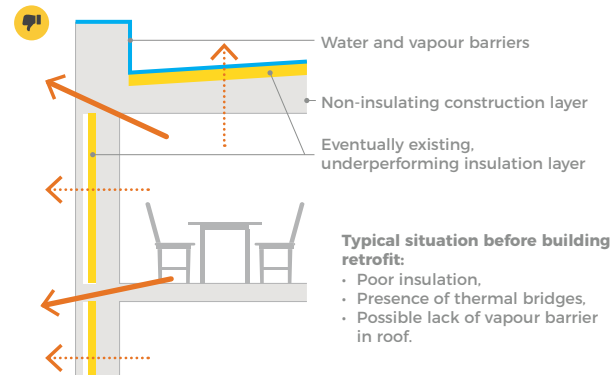
## Facades/external walls

For facades, the insulation layer can be placed externally, internally or in the wall cavity.

### External insulation

External insulation implies that **one or more insulation layers are applied to the external surface of the wall**. The extent to which the existing wall is dismantled depends on its state of conservation and on the type of insulation. The existing rendering or cladding of the external surface sometimes needs to be removed before putting the new insulation layers. Most often, a **new facade finishing will have to be applied on top of the newly added insulation layer**. A common example is rendering, but light facade systems and even a new outer stone or brick blade are possible, as far as the right support systems are put in place (support frames attached to the existing facade or new foundations).

From a building physics perspective, external insulation is the preferred option because: **(1)** it provides **most guarantees for realising a continuous insulation coat around the building without 'thermal bridges'** (interruptions in the insulation that provoke accrued thermal losses and lead to risks like conden-



sation) and **(2)** it completely **'packs' the thermal mass of the building structure so that the latter can work as a heat (or cold) storage within the protected volume**, reducing the temperature fluctuations and hence improving the thermal comfort.



Situation before insulation



Insulation works



New outer brick blade





## Internal insulation

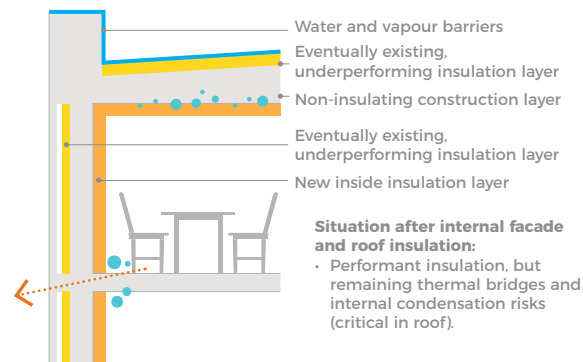
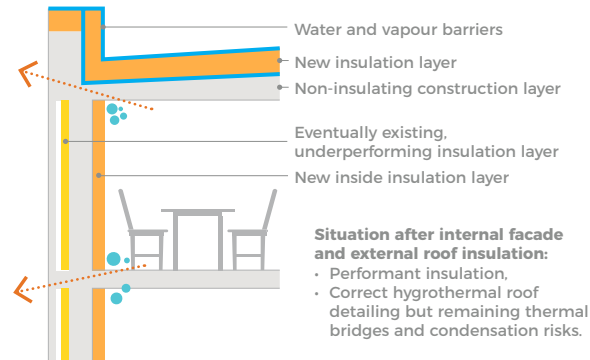
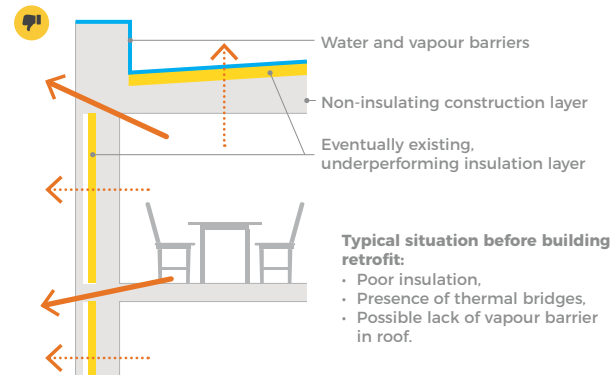
**Internal insulation means adding an insulation layer on the inside of the external wall.**

The most common method is to **build a new stud wall and to add the insulation layer into its structure**. However, internal insulation can be disruptive, and it requires the removal and re-fixing of indoor items or equipment. It is also sub-optimal from a building physics perspective.

### Four bottlenecks are:

1. **unavoidable thermal bridges** (for example where concrete floors are fixed into the external walls);
2. **loss of the thermal capacity** of these external walls;
3. **thermal stress** on the latter which are now fully exposed to heat and cold shocks from the outside; and
4. **Condensation risks**, both on surfaces or in the building structure

In addition, the useful floor area is decreased by the internal insulation package. Internal insulation must therefore be regarded as an option to choose when other solutions are **not possible or judged too complex or expensive** to realise.





### Cavity wall insulation

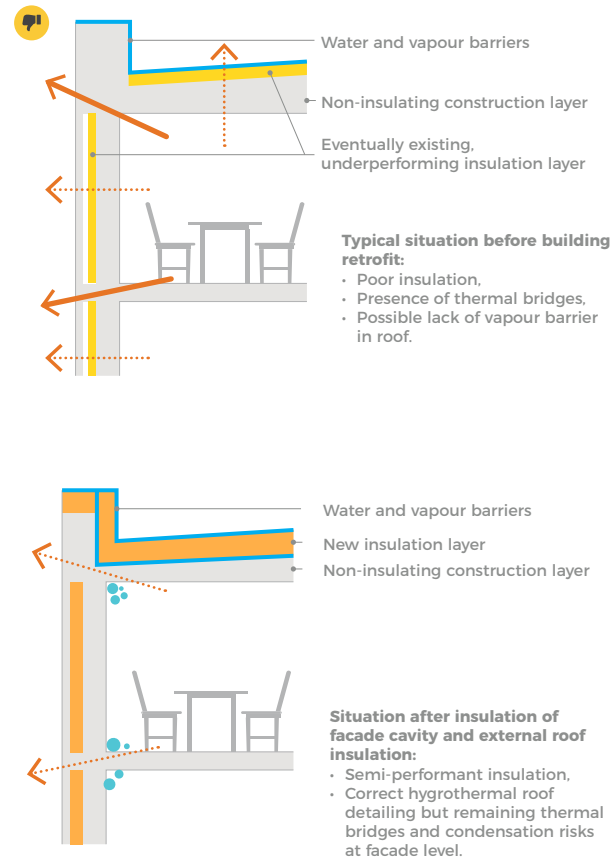
If the external wall has an empty cavity and the cavity is wide enough (at least 50 mm), the latter can be filled with an appropriate insulation material in order to improve the thermal properties of the external wall.

The insulation layer thus reduces the heat losses through the cavity by **removing the air layer by a more performant insulation material**. Although this is a very convenient solution (few disruptions, relatively cheap), it has some disadvantages like internal insulation.

**Unavoidable thermal bridges** are the main challenge with this solution, depending on how much the internal cavity is continuous or not. The potential improvement of the thermal performance is also limited by the width of the cavity. However, the thickness will be just enough to overcome the typical thermal discomfort that comes with cold exterior walls.



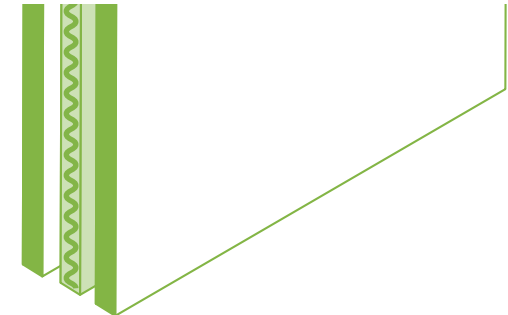
© ugent.be



For any of the above insulation measures, it is strongly recommended to **get advice from a building expert** in order to realise a durable set-up that fulfils the proper hydrothermal prerequisites. Expert advice is equally recommended for solving the building nodes, as explained below.



© ugent.be





## Building envelope nodes and avoiding future lock-in effects

**To be effective, the insulation layer around the protected volume of the building must be continuous.**

Where external walls meet roofs, windows or floors, this may imply that substantial adaptations to those specific building nodes must be carried out. For example, **extending the roof surface and its insulation layer so that these connect well to the newly added external insulation layer and finishes on the facades.**

**!** When a building is retrofitted in phases, one must already **consider future interventions** in order not to jeopardize the principle of the continuous insulation.

An example is window replacement: it must be considered that, at a later stage, the facades may be insulated and hence must properly connect to the new window profiles. If the reduced net window opening that results from this future intervention is not considered on beforehand, the window replacement will lead to a lock-in where no technically correct solution is possible without replacing the windows again, this time with a smaller glazing area.



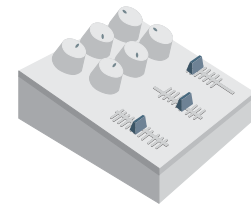
Illustration of need to redesign building nodes, e.g. where retrofitted roof and facade meet.

## The best way to avoid sub-optimal lock-ins while future-proofing the building in phases, is to revert to the use of a building roadmap.

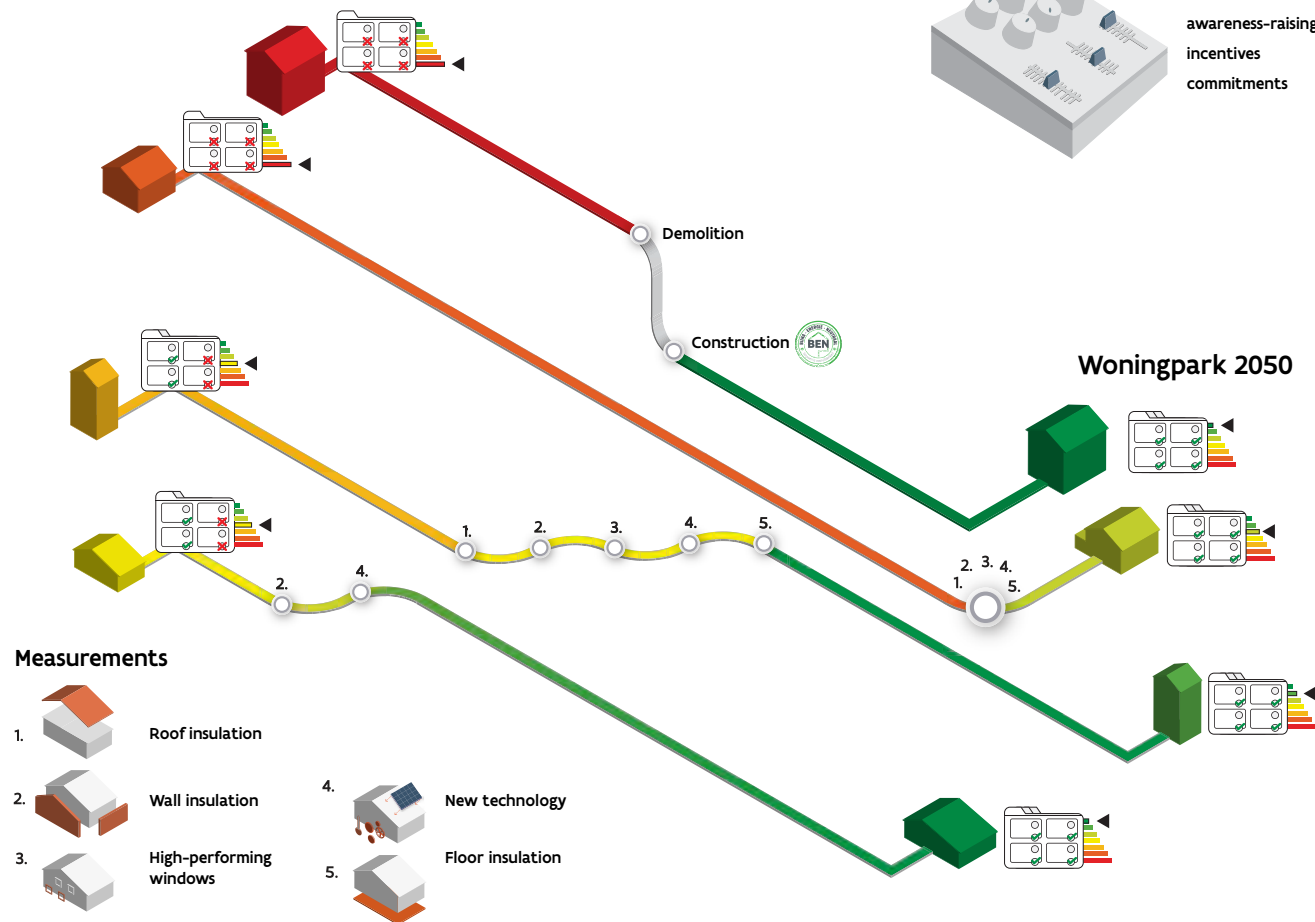
This roadmap envisages the desired end-state of the building and articulates the possible scenarios to reach that end-state step by step:

### Woningpark 2015

### Instruments:



awareness-raising  
incentives  
commitments





## Roof/Attic



### Roof insulation

**Roof insulation is generally more critical than wall insulation and will most often be the first measure to apply when prioritizing on the retrofit interventions.**

At the same time, the **payback time** for roof insulation is generally (much) shorter than for wall insulation. How the roof is insulated depends on the roof type. **The appropriate techniques for flat roofs are substantially different from those for pitched roofs.** When insulating a roof, one must be very careful to **install vapour barriers** where needed and in the appropriate position, in order to avoid **internal condensation in the roof structure.**



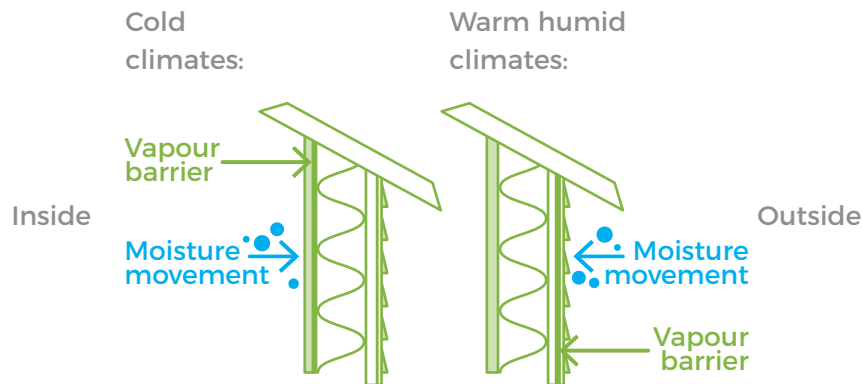
### The importance of vapour barriers

If excessive amounts of **water vapour** were to get accumulated into the wall, roof or floor structure and the corresponding insulation layers, this would **reduce the insulation properties** and potentially lead to defects such as **damp, mould and/or rot.** The resulting damages may be far-reaching, up to the structural failure of building components. Properly placed vapour barriers prevent these effects.

**A vapour barrier is a continuous foil or sheet which is impermeable to water vapour.** As warm air can contain more vapour than cold air and condensation may thus occur where there is moisture transport towards the colder air zones, the foil is always installed on the warm side of the insulation layer. **This shield prevents the moisture from migrating towards the colder parts of the wall, roof or floor and condensating there.**

On the cold side, the insulation is not covered with a similar vapour sheet. The reason is that e.g. temperature changes can lead to increased humidity in the insulating material, and an open side enables it to dry. An exception occurs with the use of a water- and vapour-tight outer finishing layer such as the waterproofing sheet on most flat roofs. Here one must make sure that upon installation, the insulation material is perfectly dry while it is being embedded in between the inner vapour barrier and the outer water-vapour proofing sheet. As such, no humidity can ever get into the sealed insulation package.

Vapour barriers **must not have air leaks** letting moisture to seep in, just like roofing foils should not have perforations letting water to pass through.



Insulating the roof to future-proofed standards will often imply that the **roof thickness increases to the outwards**:

- It will not be the case in a pitched roof where the insulation can be added between the rafters and inwards into the attic space;
- It will however be the case in pitched roofs where the sarking technique is applied. Hereby a new, continuous insulation package is added on top of the existing rafters;
- And it will mostly be the case for flat roofs where the insulation layer on the outside is thickened and a new waterproofing membrane is added.

In this way, a similar challenge as discussed for the facades will occur at the building nodes, for example at the connections between roofs and facades. Roof borders may require substantial reworking.

Insulating a flat roof inward under the roof structure brings **high risks of internal condensation** and must only be done in specific setups with the approval (and control of execution) by a building expert.



For most **pitched roof types** by contrast, the solution works very well if certain conditions are fulfilled (for example, the proper installation of a vapour barrier where interior climate conditions require such). In fact, inside insulation of pitched roofs is commonly the first and most evident measure to increase a building's energy efficiency, as it is easy to execute and comes with short payback times.





### Attic insulation

There are two types of attic: cold and warm.

In the cold attic, insulation is **placed on the attic floor** rather than in the roof structure, keeping the loft cold. This may be a viable solution where the attic is not used, or only as a storage space for materials that can resist heat and cold shocks. When storing materials in such attic, attention must be paid in order not to damage the insulation layer in the use phase.

In the warm attic, **thermal insulation is placed in the roof structure**. In this way, the attic can be used as a living space rather than as a storage space solely.

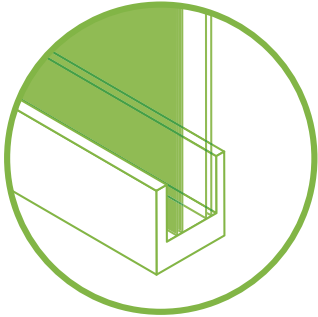


### Windows/Doors

Replacing old single- or double-glazing windows with **energy efficient glazing and profiles** (e.g. low-E glazing, up-to-date double/triple glazing, window frames with double or triple thermal chambers) can significantly increase the energy performance of the building. Indoor comfort will increase as well, as the cold radiation from windows in winter will substantially decrease.

There may however be a limit to set on the thermal performance of the windows, depending on the thermal characteristics of the other parts of the building envelope. **Installing triple- or even double-glazing windows in poorly insulated walls may provoke condensation problems on the walls.** The latter now become the cold spot in a space where before the condensation would happen on the (single) window surfaces.



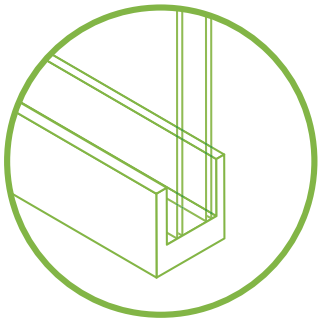


### Low-emissivity windows (Low-E windows)

Low-E glass windows have a special glass surface coating that **minimizes the amount of infrared (IR) and ultraviolet (UV) radiation passing through** it, without preventing most of the visible light to come through. The long wave infrared radiation, which is heat, emitted from the room to the outside is reflected back by the coating.

### Double-glazed windows

These windows feature **two panes separated by an air or noble gas filled layer**. The fenestration system is airtight. A spacer is in place to separate the panes and seal the gas inside.

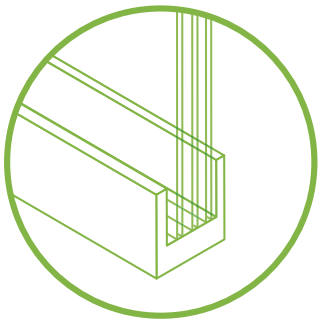


### Triple-glazed windows

The concept is the same as with double glazing, however, with **three glass panes and two layers of gas (either air or noble gases)**. Triple glazing will result in better thermal properties compared to double glazing.

The thermal transmittance of windows includes both the glass and the frame. **Correct installation of the glass is crucial in order not to create leaks and draughts near the frame.**

Commercially available glazing often combines the above characteristics, e.g. coatings and air/gas chambers.



### Door replacement

Replacing an old exterior door with an energy efficient door with lower u-value will both **reduce the energy consumption and increase the airtightness** of the building.





## Other measures



### External/Internal shading

**Shading devices can limit the amount of undesired solar radiation entering the building. They can be either external or internal, either fixed or dynamic.**

External shading is **more efficient** than internal shading as solar radiation is prevented from entering the interior space where it will be absorbed and turned **from light into heat**.

Fixed shading can be smartly designed so that **with low solar altitudes in winter, the sunlight enters the building and provides for free heat gains while with high solar altitudes in summer, the radiation is blocked off.**

### Green roof



**A green roof is a layer of vegetation on top of the roof.**

It can improve the thermal and acoustic properties of the roof both in terms of thermal capacity and **insulation of heat and noise**, but also **retain, collect and use storm water, improve the local air quality, reduce the urban heat island effect and provide for more local biodiversity.** And of course, a green roof is nicer to look upon than a black polymerous surface.



External shading integrated in the architecture of the building: overhangs, mobile louvers (Tietgenkollegiet, Copenhagen)



Green roof in Oud-Heverlee, Belgium STORY Horizon 2020 Demo Site

## Insulating the right way: the importance of respecting the principles of good building physics



From the above, it has already emerged that thermal retrofit must happen while strictly respecting the principles of good building physics. This implies that the following problems will be avoided:



**Thermal leaks, mostly in the form of thermal bridges at particular building nodes but also as badly placed insulation materials all over the building envelope's surface;**



**Internal and surface condensation that may not only lead to problems with indoor air quality, but also to materials degradation, mould, rot and even structural collapse;**



**Uneven performance of (adjacent) parts of the building envelope, leading to suboptimal investments and potential problems from both a thermal and a moisture point of view;**



**Air leaks leading to problems of heat and moisture transfer as well as outdoor noise penetration.**



**Doing a bad job:** when the insulation panels do not connect tightly to each other, much of the insulation capacity is lost and moisture problems may occur with time. Capacity building in the work force and strict control of the building works are essential to avoid such deficiencies.



**Condensation on surfaces and in the building structure - problems of heat and moisture leaks**

It is mandatory to apply the insulation measures according to the standard details as provided by the manufacturers or as instructed by a building expert (architect, building engineer,...).

Thermal bridges must be avoided or reduced to an unharmful degree. The latter means that there are still some **higher thermal losses at the specific building node, but these losses are not problematic as to provoke condensation**, for example.

Air, vapour and moisture barriers must be placed in the right sequences, with the greatest care and precision, in order to avoid any of the above-mentioned problems. Avoiding (internal) condensation is a main priority for any type of insulation work.

**See also the box about the role of vapour barriers.**





Doing a bad job: when the insulation panels do not connect well and tightly to each other, much of the insulation capacity is lost. Capacity building in the work force and strict control of the building works are essential to avoid such situations.



Blower door test. © Think E

### Airtightness and leakage (infiltration/exfiltration) versus ventilation and indoor air quality

Apart from good thermal insulation, it is also important to focus on the airtightness of the building. Building airtightness is defined as the resistance to inward or outward air leakage through unintentional leakage points or areas in the building envelope. Increasing the airtightness of the building should receive enough attention while retrofitting, as air leakage can reduce the effectiveness of thermal insulation, allow conditioned air to escape to the outdoors or unconditioned outdoor air to infiltrate into the interior, meanwhile causing extra workload to the heating or cooling systems. Air leakage further leads to serious issues of moisture, condensation and indoor comfort.

Infiltration and exfiltration are difficult to measure, and the associated losses are hard to control. It requires professional execution to avoid such leaks to the minimum; a blower door test can be performed after the works in order to prove that the required level of airtightness has been achieved.

Making a building airtight strongly increases the need for a good ventilation system, as consumed indoor air must be sufficiently refreshed by the controlled import of clean outside air. Hereby it is important to make sure that the right volumes of air are being extracted and imported - this stands in contrast with the uncontrolled air changes that occur with a poorly performing building envelope. In fully 'balanced' ventilation systems, there will also be an opportunity to recycle the heat (or cold) from the extracted air to pre-heat (or pre-cool) the incoming air. This minimises the thermal losses resulting from the (necessary) ventilation flows. Controlled ventilation may be supported by CO<sub>2</sub>- or moisture detection, giving the right impulses to the ventilation system so that with higher indoor air contamination the ventilation flow is accordingly increased, and vice versa. Such control further reduces energy consumption related to ventilation flows.

## Technical versus non-technical barriers

In a principle, good technical solutions exist for any insulation problem. These may however come at considerable cost and careful execution is of paramount importance in order to arrive at the desired performance levels.

The latter aspect may be challenging to realise. The construction sector is known to have a high failure rate and struggles with capacity problems both in terms of size of the [labour force and professional skills](#). Therefore, it is recommended that the building client is supported by impartial professionals like architects and engineers or building consultants, but also through new set-ups like a 'retrofit one stop shop' facilitated by local authorities, so that sufficient quality guarantees are built into the design and the realisation of the retrofit operation.

One-stop-shops are strongly on the rise and may at the same time provide the building owner with financing strategies and other types of support and de-burdening. In this way technical, logistic and financial barriers are addressed in one single, concerted action.



### Insulation materials

Depending on the building envelope retrofit method, a variety of materials can be used in different components of the building envelope. The most commonly used thermal insulation materials can be classified based on their properties:



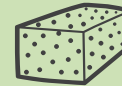
#### Inorganic materials:

Glass wool, mineral wool.



#### Organic materials

Natural: cork, cellulose, cotton, hemp, straw



Synthetic: expanded polystyrene (EPS), extruded polystyrene (XPS), polyurethane (PUR), polyisocyanurate (PIR), etc...



Many parameters should be taken into account when selecting thermal insulation materials, **including thermal properties, cost, ease of placement, building code requirements, durability, acoustical performance, air tightness and environmental impact**. However, the thermal resistance of insulation materials remains the most important property when considering thermal performance and energy conservation.









# BUSINESS MODELS & FINANCE

## Description – possible business models

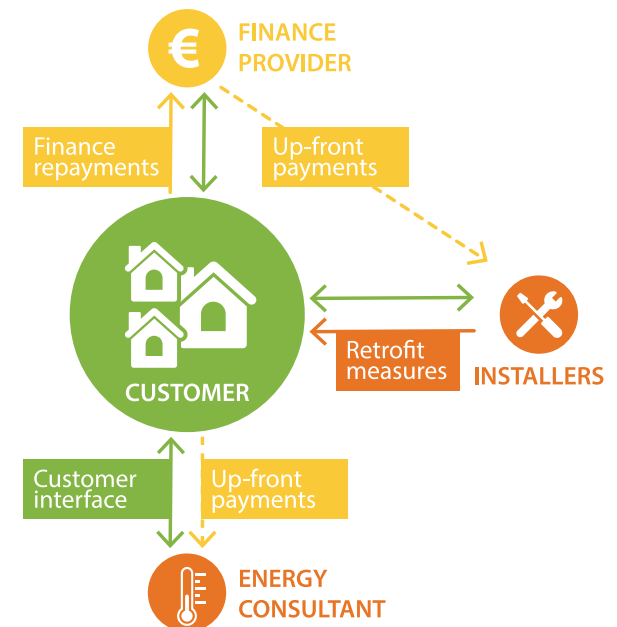
The appropriate business model for building retrofit is project and client dependent. The possible retrofit business models and incentives can be summarized into six main types/groups:

- Single building client market model
- Market intermediation model
- One-stop-shop
- ESCO model and energy performance contracting
- Additional revenue models including financial support incentives
- Innovative financing schemes

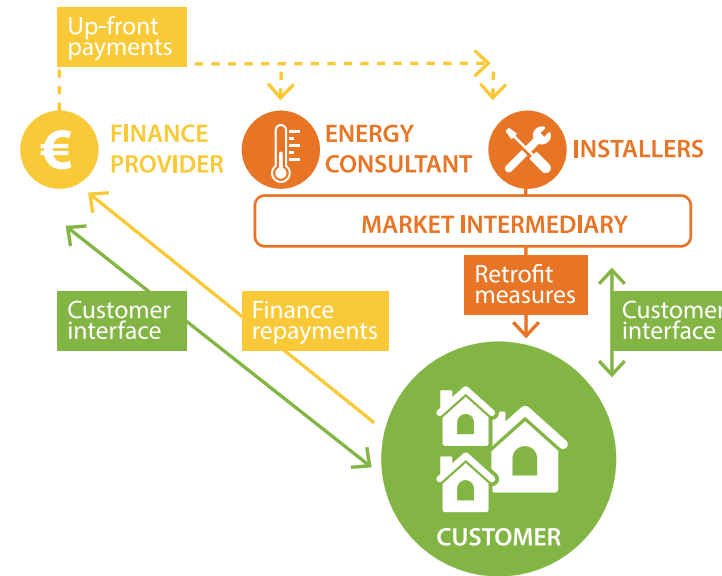
Combinations of the different models are common (e.g. single building client supported by financial incentives).

In general, these business models are not only intended at financing the building envelope measures, but at supporting **the entire retrofit** operation.

The **traditional single building client market model** is the most common business model delivering residential retrofit in Europe, especially in **small size projects** (e.g. single-family house rehabilitation). In this business model, retrofit measures are implemented by **one or more contractors on behalf of a single building client/owner**. Building owners source the individual refurbishment measures (including follow-up, quality control and commissioning), energy audits, and finance separately, further resulting in separate customer interfaces for a comprehensive residential retrofit package. Financing in this formula typically involves own liquidity, a loan or a mortgage. **Energy savings are generally not guaranteed**. The major drawback of this business model is that projects become fragmented due to many interfaces, which further results in problems of communication, planning, coordination and execution. **Opportunities for economies of scale are missed**.



The **market intermediation model** is another relatively common business model for residential retrofit. The main difference between this model and the single building client model is an extra player in the market: an **intermediary organisation that coordinates the supply chain** (e.g. energy audit, pooling contractors, coordinating installation, quality control) and provides one aggregated customer interface, which therefore largely **simplifies the customer journey** and unburdens the building owner. However, in this model, there is still a customer interface between the finance provider and the building owner. This model usually involves the implementation of **government subsidy schemes** focused on single measures and uses estimates of the associated energy cost and carbon savings from a basic energy audit. Typically, in this model, local municipalities or NGOs can play a crucial intermediary role in **providing trustworthy information and guidance** towards the building owners.

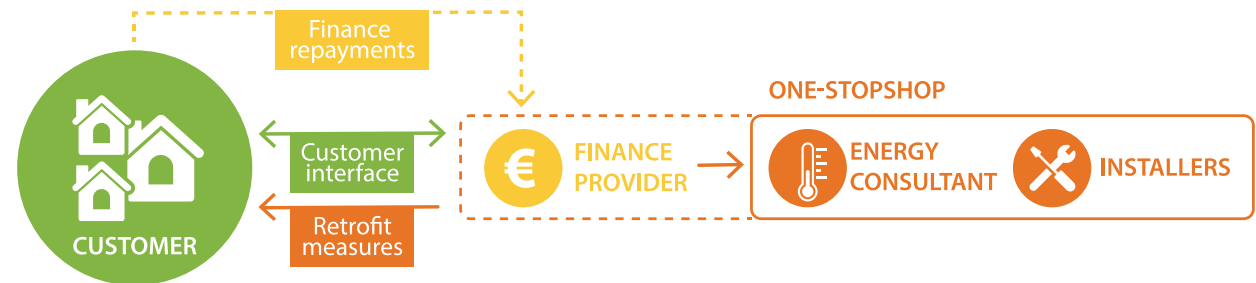


For instance, in the [mySmartLife](#) project, local municipalities (Nantes, Helsinki and Hamburg) act as the retrofitting project promoter, and partially as an intermediary to facilitate the connections between building owners and different service providers.

The **one-stop-shop (OSS) model** builds on the previous scheme and further unburdens the customer by integrating the whole supply chain, including the financing solution, into a single point of contact for the customer. Thus, a single contractor can offer the full-service package related to the energy retrofitting, including consulting, energy audit, renovation work, follow-up and financing. The holistic approach bundles different resources and services into one comprehensive package and delivers it to the end customer via one interface.

**This model is emerging or has been well established in many countries:**

- 🔗 Denmark launched the [“Better Home” programme](#), a one-stop-shop counselling through all of the building process to remove barriers and make the retrofitting simpler, easier and manageable for building owners;
- 🔗 In France, the region of Picardie launched a pilot project [“Picardie Pass Rénovation”](#), offering an integrated service (technical, financial and informational assistance) for the energy retrofit of residential buildings;
- 🔗 [Bolig Enøk](#), a Norwegian pilot project, developed a “project manager”-approach: building owners employ a “project manager”, who provides technical analysis, recommendations and project management of the full renovation process.
- 🔗 **More examples can be found in a dedicated [EC report](#).**







A model close to the one-stop-shop is based on an **Energy Service Company (ESCO)**, and the most common variants of services delivered are Energy Performance Contracting (EPC) and Energy Supply Contracting (ESC). As with the OSS, the whole supply chain is integrated.

The **EPC model** offers its customers guaranteed performance or savings, usually within a certain period. Customers are guaranteed with certain performance levels of specific services, for instance, a constant indoor room temperature or hot water temperature throughout the year.

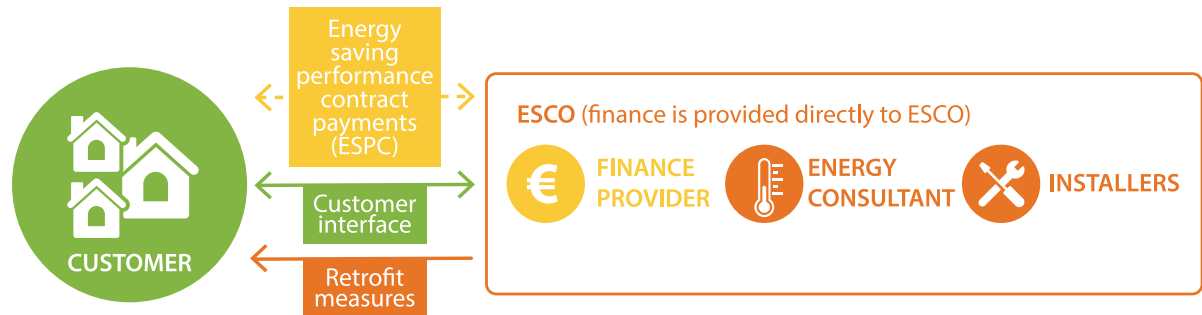
Under the **ESC model**, an ESCO supplies energy, such as electricity and heat to a building owner or user through a long-term contract.

EPC thus goes beyond ESC: ESC guarantees energy supply, while EPC is a business model for energy savings. The goal is to avoid wasting energy and to invest the savings in energy efficiency.

The ESCO typically offers customized energy contracting packages that contain planning, execution, operation, and maintenance elements. In addition, it also manages energy purchasing and financing of the various projects.



[A status review of current ESCOs and EPC in various European countries has been published by the EC.](#)



ESCOs and EPC can play an important role in improving energy efficiency and driving energy efficiency investments at the market level.

**Main differences between the ESCO and the one-stop-shop models are:**

- **ESCOs tend to approach individual building owners whereas a one-stop-shop typically addresses collective/upscaled retrofit in a given geographical area;**
- **ESCOs are mostly private market players whereas an OSS will typically be initiated and managed by one or more local or regional authorities, utilities or other institutions with a public interest mission;**
- **ESCOs will mostly rely on private financing whereas an OSS may tap into publicly supported schemes with specific investment banks, soft loans or similar;**
- **Resultantly ESCOs target interventions with shorter payback times (commonly up to 10-15 years) whereas an OSS can, through public or institutional financing schemes, allow for longer payback times.**

This implies that for deep retrofit, with payback times that may amount to several decades, the OSS comes with an advantage compared to the ESCOs as they operate in the market today.

Business models based on **financial incentivisation** can derive from the use of available government support. For example, building owners can obtain a **tax reduction** or **receive subsidies** when conducting certain energy retrofitting measures. Soft loans may be considered as another form of financial incentive. They come at advantageous conditions and may be issued by a bank or fund with a public interest character. They are by definition destined to specific investments – in this case the retrofit measures.

Business models based on **innovative financing schemes** are built upon programs that help to break down the high upfront cost barriers.

Financial institutions (and utility companies) can play an essential role in providing financial products for boosting energy improvements in buildings. Various innovative financing schemes are emerging in the market. For instance, with on-bill financing, a utility provides capital to a homeowner for insulation, whereas homeowners repay the on-bill loan (issued by the utility) through an extra fee on the utility bill.



The main families of business models as identified in the [STUNNING project](#). Note that business models based on new revenue go beyond building envelope retrofit and include, for example, installing RE installations or extending the building while retrofitting it.



Source: Stunning project: Sustainable business models for the deep renovation of buildings – Final Publication

### Financial barriers:

The following financial barriers remain to be addressed in any of the retrofit business models:

- ! The **upfront cost of building envelope** retrofit stays high, especially compared to the more affordable renewable energy production solutions (like PV, solar boilers, heat pumps,...). Hereby the building envelope retrofit must be deep enough in order to render the building sufficiently future-proofed. If the (financial) burden is too high for realising this at once, a stepped approach following a building roadmap may be followed.
- ! **Long payback time** and negative net present value: the payback time could be up to the range of 30-50 years or even longer. Current **low energy costs** (gas and electricity) add to the challenge. There is, in general, still a lack of comprehensive financing systems that are aligned with the specific needs of the homeowners. In addition, classical **financing schemes** are usually risk-averse and do not, or very conservatively, consider energy savings and the related financial returns.







## SOCIETAL & USER ASPECTS

## SOCIETAL AND USER ASPECTS

### Gaining stakeholder support & engagement

#### Leveraging on primary and secondary benefits

Homeowners and -occupants can substantially benefit from building envelope retrofit, in multiple dimensions. These can be primary (directly related to energy use) or secondary (co-benefits for the building owner, for the occupant and for the wider society and the environment):



**Economic benefits:** envelope retrofit reduces the heating/cooling demand, which brings a lower operational cost, and potentially reduces initial investment costs due to the reduced equipment size being required (e.g. a less powerful heating installation). Energy-efficient buildings reduce energy dependency and risks of energy poverty. They realise higher values on the real estate market.



#### Use benefits:

- **Thermal comfort:** envelope retrofit increases thermal comfort without excessively relying on thermal and electrical systems operation;
- **Acoustical comfort:** suitable insulation materials can potentially reduce the noise levels and improve the indoor acoustical comfort;
- **Indoor air quality:** proper design and installation of thermal insulation (in combination with the necessary ventilation strategies) can help preventing indoor air quality problems, for example resulting from condensation, humidity and mould or from draughts throughout the building;
- **Fire protection:** non-combustible insulation materials can slow the spread of the flames in case of fire.



Photo in Mercurey, France by Mael BALLAND on Unsplash





Granada, Spain by Victoriano Izquierdo on Unsplash



**Environmental benefits:** envelope retrofit further results in environmental benefits as reliance on energy usage with the associated sourcing impacts and emitted pollutants is reduced. The latter holds in particular for greenhouse gas emissions, but also for other pollutants resulting from combustion processes (e.g. fine particles).

Nevertheless, the environmental impact of the insulation and construction materials used for the retrofit should also be taken into account in order to arrive at a complete environmental impact assessment.



**Societal benefits:** envelope retrofit helps to improve indoor quality and health, productivity of occupants, comfort and well-being in more general terms.

This leads to noticeable reductions of the cost of labour (for enterprises) and of social and health expenditures (for public authorities). The reduced environmental impacts mentioned higher also lead to societal benefits, in particular through **climate change mitigation** and **preventing the related damage costs**. In addition, broad societal benefits (e.g. local job creation and business stimulus, supporting the local green economy) are tangible for the various stakeholders involved in retrofitting projects.



Norwood, United Kingdom by Jenny Hill on Unsplash



## Homeowner engagement

Even though the many benefits are clear, it is still rather challenging to convince homeowners and get them on board. The main **societal barriers** are:



There is a lack of information and awareness of energy issues;



Homeowners fear about risks and uncertainties;



Homeowners would rather avoid the hassle of reallocation and/or renovation works;



There is a lack of clear financing and funding schemes, and it is not easy for homeowners to get access to them.

Homeowners can be easily discouraged by these known or even unknown obstacles. Thus, from a societal perspective, one key element for upscaling building retrofit is to **engage and involve homeowners**. De-burdening the homeowner is crucial in this perspective.

Analysis has clearly shown the importance of the customer interface in this engagement process, such as **promoting and marketing building retrofit packages**, assisting in the design, execution and control of the retrofit works and facilitating funding and financing schemes. On the one hand, it is essential to **motivate and support the building owners towards well-informed retrofit**; on the other hand, however, it is also important to **deliver the advice and messages in a neutral manner**, especially in the case of the single customer interface. Only with the **transparent information** and **non-biased advice**, homeowners can make rational decisions towards building retrofitting strategies and interventions.



Citizen engagement remains one essential aspect in promoting and upscaling many smart city solutions.

One dedicated [SCIS solution booklet](#) is published specifically to focus on this topic.





# GOVERNANCE & REGULATION

## Stakeholders in building retrofitting projects

The successful delivery of energy efficient retrofitting generally involves a complex set of different stakeholders' interactions. The main stakeholders of building retrofit projects include:

-  **Home/building owner:** owns the existing building or is the client of the retrofit project;
-  **Facility manager:** manages the (energy, indoor climate) facilities in the existing building;
-  **Designer:** architects and engineers involved in the retrofit design phase as well as in control of the executed works;
-  **Contractor:** executor of the retrofit works;
-  **Sub-contractor:** subcontracts mainly from a specific domain on behalf of the main contractor;
-  **Municipality/Local or Regional Authority/ Government:** manages policies, regulations, subsidies and roadmaps related to retrofit projects. May set up a One-Stop-Shop or other support mechanisms;
-  **Financial institution/private or public bank/fund:** provides loans and financial support, directly to the building owner or via an intermediary vehicle (ESCO, OSS, energy utility,...);
-  **Energy service provider:** energy producers, distributors, operators, flexibility providers, etc.

These stakeholders are involved in different stages of the retrofit project. Clear identification of **all involved actors** and **well-thought communication** between them from the early start of the project are key factors for success.





## Regulatory barriers

**Regulations and administrative procedures** such as for obtaining permits often remain a **challenge** and may even present **obstacles**. In particular cases, the architectural and cultural value of buildings protected by law or local regulations, may limit the choice of technical solutions and measures, for instance where adding external wall insulation or replacing historic window frames and glazing is not permitted.

Although there may be little discussion about such protection for real **monuments**, other patrimony may be well worth a trade-off between freezing the historic situation on the one hand and improving energy and comfort standards on the other hand. **Urban and spatial planning rules may lead to similar bottlenecks**. This illustrates the need for well-balanced policies that break through the disciplinary silos.

**Geographical differences** in legislation might limit the replication potential of retrofitting measures.

Furthermore, the prohibition of accessing and gathering **home user energy data** (e.g. energy consumption, indoor temperature) adds to the **complexity of monitoring** and validating the actual building performance before and after envelope retrofit (with a view on limiting the rebound effect).



## Rebound and prebound

**Rebound effect:** The increased energy efficiency might come with less energy savings than predicted, due to the changed behaviour of the building users after retrofit. For example, the latter may now afford higher indoor temperatures as the building is considered to be energy-efficient in any case.

**Prebound effect:** this is the inverse phenomenon, where the predicted energy use of a badly insulated, not yet retrofitted building is higher than the actually monitored energy use. The reason here is that the building occupants, knowing that the building is energy-hungry, lower their comfort requirements and, for example, do not heat sleeping and circulation zones or limit the temperature level in the living spaces below the normal comfort standard.





## GENERAL LESSONS LEARNED

# LESSONS LEARNED - SUMMARY

## Challenges

The EU building stock is currently facing challenges that prevent the upscaled implementation of energy efficiency measures in buildings. From an economic, technical, social and governance perspective, the barriers are identified and summarized as follows:

Building envelope retrofit requires **large upfront investments** and only pays back on the long to very long time, up to the range of 30-50 years and even more. Building owners often **lack the investment means**, as well as the investment horizon for undertaking such endeavours;

There is still a **lack of comprehensive financing systems** that are sufficiently aligned with the specific needs of the home- or building owners. The atomized ownership structure remains another barrier for upscaled decision making towards retrofit investments and their actual financing;

There is a **shortage of (qualitative) labour force in the building sector**. The complexity of the retrofitting works brings technical and logistic challenges that need a highly skilled address.

Energy efficiency is one important aspect, however rarely considered as the **top priority of home- or building owners** in the decision making towards retrofit. In general, there is a **lack of awareness** of the energy related issues. Drivers that may motivate or 'drag in' better and deeper energy retrofitting include:



Having to undergo **renovation or some other kind of works** (e.g. new kitchen/bathroom, periodic repair of roofs and facades,...);



Change of **building ownership**;



Planned **building expansion**;



Wishing to improve **indoor comfort**;



Desire to have an **environmental-friendly house**;



Deep retrofit may be more **cost-effective** than demolition and rebuild;



High and growing **energy bills**;



Increasing real estate and aesthetic **value of property**.



## Recommendations

**Unburdening the home or building owner** is a priority. This can be realised by integrating the whole supply chain into a **single customer interface** and by continuously engaging, motivating and supporting home/building owners towards **well-informed retrofit**.

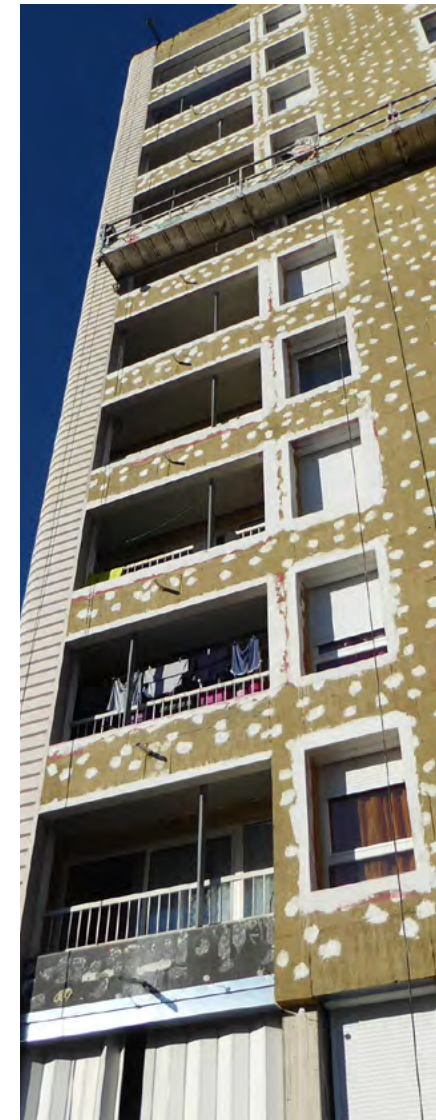
Municipalities and local governments can play an essential role as **facilitator and regulator in promoting energy efficient retrofitting and upscaling retrofit** in the longer term. Well-balanced policies that break through the disciplinary silos will help to arrive at optimal, holistic solutions.

The optimal **financing methods for retrofitting** may be different from classical mortgages or loans. Innovative financing schemes from both public and private sources are needed to lower the financial threshold for building owners. The chosen **business model** in the retrofit project should be tailored to the targeted market segment.

There is an urgent need in improving the quality and **quantity of labour force** in the EU building industry. Delivering **qualitative work** and good support towards homeowners is essential to ensure their engagement.

Technically speaking, envelope insulation is a valid first step in achieving energy efficiency, but it is not enough. **The combination of thermal insulation and other retrofit measures makes the overall retrofitting package.** Such retrofit packages can either be done all in one go or incrementally in a **step-by-step approach**. Partial retrofit, however, without overall plans tailored to individual buildings, may clash with later necessary measures. Inadequate improvement of parts of a building may thus result in an end to further improvements (lock-in effect), which shall be avoided.

**Identifying relevant networks and communication channels**, especially in the early stages, is necessary for **homeowner engagement and awareness** development during the **decision-making process**. Promoting and marketing retrofitting should not be only energy efficiency centred; the associated secondary benefits, such as health and wellbeing, should be highlighted as well.



Retrofitting in Amsterdam © City-zen





## USEFUL DOCUMENTS



SCC project websites and deliverables on building (envelope) retrofit:

### **MySMARTLife:**

[Retrofitting in Ile de Nantes](#)

[Retrofitting in Bergedorf-Süd](#)

### **Replicate:**

[Retrofitting in San Sebastian](#)

[Retrofitting in Florence](#)

### **REMOURBAN:**

[Technical insights: District Retrofitting](#)

[Technical insights: Retrofitting](#)

[Lighthouse cities: Valladolid](#)

[Lighthouse cities: Nottingham City Overview](#)

[Lighthouse cities: Tepebasi City Overview](#)

### **MatchUp:**

[Retrofitting actions summary](#)

[Retrofitting in Valencia](#)

### **IRIS:**

[Retrofitting in Métropole Nice Côte d'Azur](#)

### **SmartEnCity:**

[District Retrofitting Monitoring Programme](#)

[Sonderborg Building Retrofitting](#)

[Vitoria Gasteiz Retrofitting](#)

[Tartu Retrofitting](#)

[Sonderborg Retrofitting](#)

### **GrowSmarter:**

[Retrofitting in Barcelona](#)

[Retrofitting in Stockholm](#)

[Retrofitting in Cologne](#)





**More on insulation materials:**

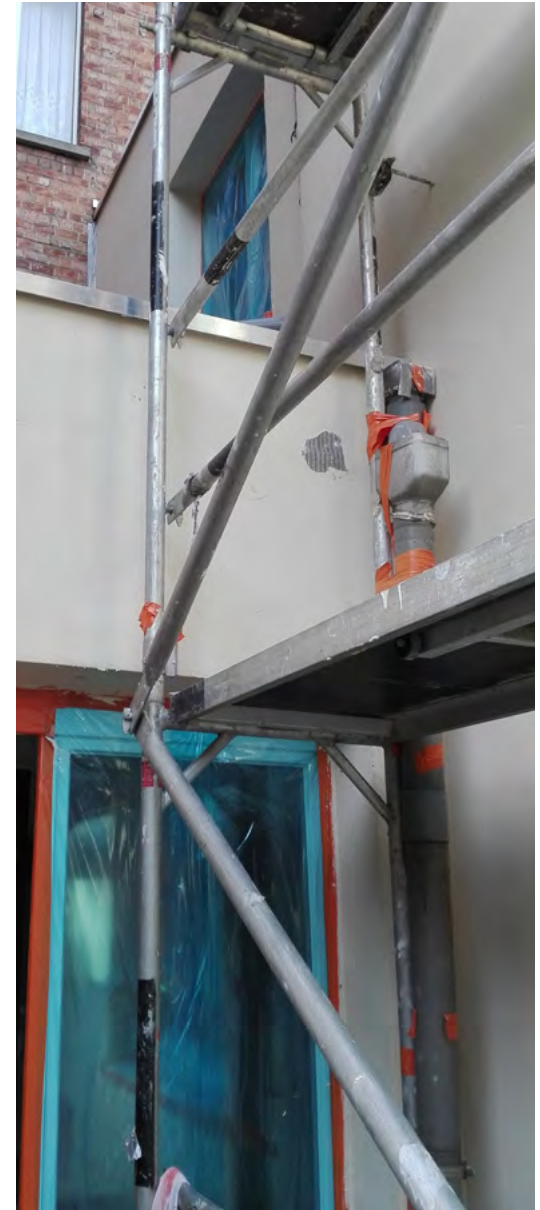
[Performance characteristics and practical applications of common building thermal insulation materials](#)

**More on business models:**

[Sustainable business models for deep energy retrofitting of buildings: state-of-the-art and methodological approach](#)

[Key aspects of building retrofitting: Strategizing sustainable cities](#)

[Business models for residential retrofit in the UK: a critical assessment of five key archetypes](#)



# CONTRIBUTION



## SCIS

The Smart Cities Information System (SCIS) is a knowledge platform to exchange data, experience and know-how and to collaborate on the creation of smart cities, providing a high quality of life for its citizens in a clean, energy efficient and climate friendly urban environment. SCIS brings together project developers, cities, research institutions, industry, experts and citizens from across Europe.

SCIS focuses on people and their stories – bringing to life best practices and lessons learned from smart projects. Through storytelling, SCIS portrays the “human element” of changing cities. It restores qualitative depth to inspire replication and, of course, to spread the knowledge of smart ideas and technologies - not only to a scientific community, but also to the broad public!

[smartcities-infosystem.eu](http://smartcities-infosystem.eu)



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